



Resource Agency, Stakeholder & Public Involvement Summary #1

5/20/2024



Prepared By:



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Study Overview

The Indiana Department of Transportation (INDOT) is initiating ProPEL Indy, a Planning and Environment Linkages (PEL) study on I-65 and I-70 within I-465 in Indianapolis, Indiana. Analysis and planning activities will be conducted in coordination with resource agencies, stakeholders, and the public. Transportation planning documents from the PEL study will shape and inform subsequent project-specific environmental reviews conducted in accordance with the National Environmental Policy Act (NEPA).

ProPEL Indy is a unique opportunity for Indianapolis residents to envision the future of the urban interstates. This process will inform the next 20 years of investment in our interstates as INDOT identifies ways to modernize these roads and improve the region's overall mobility, equity, economic opportunity, and quality of life. The goal of ProPEL Indy is to identify transportation needs and community goals along I-65 and I-70 inside I-465. ProPEL Indy will develop a set of options to be considered that meet transportation needs and community goals. This will set the long-term vision for investment in the interstates.

The ProPEL Indy study limits include approximately 11 miles of I-65, 14 miles of I-70, and 1 mile where I-65 and I-70 overlap. The study limits are broken into the following "spokes" as an organizational tool:

- **65 Spoke** – From the I-465/I-65 interchange on the northwest side to the 21st Street interchange.
- **65/70 Downtown Spoke** – I-65 from the 21st Street interchange south to Alabama Street (west end of North Split project), I-65/I-70 from Washington Street (south end of North Split project) south to the South Split interchange, and I-70 from just west of West Street interchange east to the South Split interchange.
- **70 West (W) Spoke** – From the I-465/I-70 interchange on the west side to just west of the West Street interchange.
- **70 East (E) Spoke** – From just west of the Keystone Avenue/Rural Street interchange (east end of North Split project) to the I-465/I-70 interchange on the east side.

The study limits extend slightly beyond I-465 and the I-65/I-70 South Split interchange to consider the potential influence of those system interchanges. Two active federally funded projects under construction (I-65/I-70 North Split) or in NEPA (I-65 Safety and Efficiency) are largely excluded from the study limits. ProPEL Indy's study area does overlap with the I-65 Safety and Efficiency project on the southeast side of Indianapolis. The overlap with I-65 Safety and Efficiency extends from north of Fletcher Ave on I-65/I-70 to the South Split interchange ending south of Morris Street along I-65. The remainder of the I-65 Safety and Efficiency project area, which extends south on I-65 to I-465 is excluded from the study limits.

This report provides a summary of the information provided and feedback collected at eight Study Launch events, 24 stakeholder meetings, 15 business outreach meetings, four community events, nine in-person Community Conversations, one virtual meeting, one Stakeholder Advisory Committee meeting, as well as additional public feedback collected May 30, 2023 through January 31, 2024. Public feedback will continue throughout the remaining phases: Purpose and Need; Universe of Alternatives Analysis and Screening; High Priority Location Alternatives Analysis and Concept Identification for Remaining Interstate Locations; and Study Report and Recommendations.

Purpose of Public Engagement

Public and stakeholder feedback is vital to the success of the study. The ProPEL Indy study team is gathering public feedback throughout the planning process. INDOT announced the ProPEL Indy initiative in August 2022, prior to the launch of the ProPEL Indy study in May 2023. In conjunction with the August announcement, the public was invited to fill out an online survey. Responses to this survey were reviewed by the study team during

the study’s initial kick-off and informed the development of the study’s outreach strategies. The initial round of public engagement for the study occurred from May 30 to January 31, 2024, as part of the Visioning and Data Collection phase of ProPEL Indy. The purpose of the engagement was to:

- Introduce ProPEL Indy.
- Identify the specific goals of ProPEL Indy.
- Introduce ProPEL Indy’s four Pillars.
- Help people understand how to participate in ProPEL Indy.
- Solicit ideas, comments, and suggestions from the community to inform future phases of the study.

Figure 1: ProPEL Indy Schedule



Outreach and Advertisement

The study team conducted stakeholder and public outreach to raise awareness of the ProPEL Indy Visioning Phase of the study, encourage participation and solicit feedback during the public comment period. Outreach efforts included public information meetings, study launch events, community outreach events, and stakeholder meetings. **Table 1** contains a summary of these efforts.

Table 1: ProPEL Indy Outreach Efforts

Outreach Efforts		Date(s)
Website Information	ProPELIndy.com	8/25/2022
Study Launch Events	Study Launch / Lunch Break Live	5/30/2023
	Original Farmers Market	5/31/2023
	Chin Community of Indiana	5/31/2023
	Statehouse Market	6/1/2023
	John Boner Neighborhood Center	6/1/2023

Outreach Efforts		Date(s)
	Global Village Welcome Center	6/5/2023
	OrthoIndy Foundation YMCA	6/6/2023
	Talbott Street Art Fair	6/17/2023; 6/18/2023
PIM Press release (Appendix A)	INDOT media list	6/20/2023
Social media posts (Appendix B)	Facebook, Instagram & LinkedIn posts with in-person meeting information	6/21/2023 6/21/2023 6/21/2023
	Facebook, Instagram & LinkedIn with virtual meeting information	8/1/2023 8/1/2023 8/1/2023
	Facebook, Instagram & LinkedIn with meeting recap	8/1/2023 8/1/2023 8/1/2023
Stakeholder email blasts and newsletters (Appendix C)	80% open rate and 216 recipients	7/5/2023
	76% open rate and 253 recipients	7/17/2023
	69% open rate and 301 recipients	8/17/2023
	71% open rate and 374 recipients	9/13/2023
	72% open rate and 393 recipients	10/20/2023
	67% open rate and 399 recipients	11/15/2023
	60% open rate and 401 recipients	12/18/2023
	62% open rate and 402 recipients	1/19/2024
Public notice (Appendix D)	Indy Recorder	7/7/2023
Community Conversations	Decatur Township School for Excellence	7/6/2023
	Bosma Enterprises	7/10/2023
	IPL West Branch	7/11/2023
	Global Village Welcome Center	7/12/2023
	John Boner Neighborhood Center	7/13/2023
	Ivy Tech Conference Center	7/17/2023
	Far East Side Neighborhood Center	7/19/2023

Outreach Efforts		Date(s)
	Martin University	7/20/2023
	INDOT Traffic Management Center	7/27/2023
Stakeholder Meetings	IndyGo Meeting	6/7/2023
	Keep Indianapolis Beautiful Meeting	6/8/2023
	Old Southside Neighborhood Meeting	7/25/2023
	Lockerbie Neighborhood Meeting	8/8/2023
	NE Rotary Meeting	8/10/2023
	MCANA Meeting	8/19/2023
	Bates-Hendricks Neighborhood Meeting	9/11/2023
	Community Heights Neighborhood Meeting	9/12/2023
	Indianapolis Department of Public Works (DPW) Meeting	4/18/2023 9/13/2023
	Garfield Park Neighborhood Association Meeting	9/19/2023
	Northwest Landing Neighborhood Association Meeting	9/28/2023
	Southdale Neighborhood Association Meeting	10/5/2023
	Brightwood Concerned Citizen Meeting	10/9/2023
	Fletcher Place Neighborhood Association Meeting	10/10/2023
	MIBOR Meeting	10/17/2023
	Holy Cross Neighborhood Association Meeting	10/19/2023
	Children's Museum of Indianapolis Meeting	10/25/2023
	Historic Urban Neighborhoods of Indianapolis Meeting	11/2/2023
	North Square Neighborhood Association Meeting	11/16/2023
	Old Northside Neighborhood Association Meeting	11/27/2023
	Indianapolis Complete Streets Advisory Group	1/18/2024
	Indianapolis MPO	4/18/23 1/30/2024
ReThink I-65/I-70 Coalition	Hybrid meetings	7/24/2023; 9/19/2023

Outreach Efforts		Date(s)
Stakeholder Advisory Committees	Meeting #1, Indiana History Center	1/25/2024
Stakeholder Advisory Committee Press Release (Appendix I)	INDOT Media List	1/26/2024
Community Events	Anna Brochhause Summer Carnival	8/18/2023
	Bates-Hendricks Street Fest	9/9/2023
	IndyVolved: Under 30 Networking Fair	9/14/2023
	Fountain Fletcher Art Squared Festival	9/16/2023

Study Launch

In conjunction with the launch of ProPEL Indy, the study team participated in a series of engagement events to introduce the study to the community. Stakeholders were given the opportunity to meet the study team, learn details about ProPEL Indy and sign up for study updates.

The study team coordinated and participated in a total of eight events held from May 30 to June 18, 2023. These events are listed in **Table 1**. Four of these events were an open house format with a presentation (**Appendix E**) from study team members. During the presentation, the study team shared an overview of the study purpose, process, how public feedback will be gathered and considered, and the importance of public feedback in the study process.

Stakeholder Meetings and Community Events

The ProPEL Indy study team identified and met with various stakeholder groups during the Visioning Phase of the study. These groups included neighborhood associations within the study limits, local agencies, and community organizations. The purpose of these meetings was to introduce the ProPEL Indy study, discuss community and stakeholder engagement activities, encourage participation, and solicit feedback during the public comment period, and answer any questions from attendees. See **Table 1** for dates of these outreach efforts.

In addition, the ProPEL Indy study team coordinated participation in four community events in the study area. The study team engaged with event attendees to share details about the ProPEL Indy study, encourage feedback and sign up for study updates. See **Table 1** for dates of these outreach efforts.

Business Outreach Meetings

The ProPEL Indy study team identified and met with several Indianapolis businesses during the Visioning Phase of the study. The purpose of these meetings was to introduce the ProPEL Indy Study, gain an understanding of each organization's current situation and future goals, provide the opportunity for each organization to share feedback and ask questions about the study.

Key takeaways from these meetings included:

- Indianapolis has many high-profile ongoing and upcoming development projects in the downtown area including Indy 11 Park, ELANCO HQ, IU Health, Circle Center Mall, expansion of IU and Purdue campuses, which will need to be considered by the study team.
- Hybrid work schedules to affect mobility patterns. Organizations noted that they are using, or expect to use, a hybrid work schedule with many employees choosing to work Tuesday-Thursday in office and working Monday and Friday remotely. These hybrid work schedules may affect traffic patterns and mobility needs in comparison to the typical Monday-Friday in-office schedule.
- For both current and prospective employees, commute time is one of the obstacles organizations face as they transition back to in office work schedules.
- Event, convention, and hotel business are all performing well. Indianapolis continues to be a premiere event city for conventions, concerts, sports, and more. The ability to maintain the ease of access to event venues for organizers, suppliers, and vendors is a key component to continuing this success.
- Ease of access into and out of downtown is very important to event sponsors and attendees.
- West Street interchange and corridor improvements are necessary for more efficient downtown mobility.
- I-70 between Downtown Indianapolis and the Airport should be more aesthetically significant while maintaining its efficiency as a transportation corridor.
- Improved wayfinding and better lighting along the interstates.
- The highway corridors can inhibit walkability, which is a key driver for Downtown investment. Stakeholders cited the walkability of downtown to be a major attractor for campus locations and businesses. Future developments and office campuses plan to expand the walkability, while existing campuses would like to see even more pedestrian improvements made.
- The current highway takes up valuable space within its surrounding neighborhoods. Reducing the ROW for the highway will open additional development opportunities and facilitate more attractive neighborhoods.
- Considerations for BRT / Light Rail as this is an important factor when businesses and companies are looking to expand or relocate to Indianapolis.

ReThink I-65/I-70 Coalition Meetings

The ProPEL Indy study team met with members of the ReThink I-65/I-70 Coalition on two occasions during the Visioning Phase of the study. During the initial meeting on July 24, 2023, the study team introduced the ProPEL Indy study including the study goals and timeline, provided information on next steps, and answered questions from attendees.

The study team next met with members of the ReThink I-65/I-70 Coalition during a hybrid 3-hour workshop led by the Coalition on September 19, 2023. During this meeting, members of the ReThink I-65/I-70 Coalition presented the study team with their organizational thinking, technical findings, and Coalition goals for the ProPEL Indy study area. The study team had the opportunity to have their questions answered directly by the Coalition during the workshop. The ReThink I-65/I-70 Coalition provided the ProPEL Indy study team copies of their studies and materials for reference. Meeting materials and summary are included in **Appendix F**.

Resource Agency and Tribal Coordination

Resource Agency and Tribal coordination did not occur during the Visioning Phase of the study but will occur during upcoming phases.

Stakeholder Advisory Committees

The ProPEL Indy study team established four Stakeholder Advisory Committees each representing one of the study's four pillars: Quality of Life, Economic Growth and Opportunity, Transportation and Mobility, and Equity. Each committee included representatives from a broad collection of neighborhoods, businesses, and organizations. The first Stakeholder Advisory Committees meeting was held on January 25, 2024, at the Indiana History Center. This meeting included 45 members from all committees to provide updates on the study, discuss expected roles, and facilitate feedback from the stakeholders. The study team also encouraged the committee members to assist in raising awareness about the study and its feedback opportunities. Meeting materials and summary are included in **Appendix G**.

Public Meeting Format

In the Visioning Phase of the ProPEL Indy study public information meetings were branded Community Conversations. The study team held nine in-person meetings:

- July 6, 2023, at Decatur Township School for Excellent from 10 AM – 12 PM ET
- July 10, 2023, at Bosma Enterprises from 3 PM – 5 PM ET
- July 11, 2023, at IPL West Branch from 5 PM – 7 PM ET
- July 12, 2023, at Global Village Welcome Center from 6 PM – 8 PM ET
- July 13, 2023, at John Boner Neighborhood Center from 2 PM – 4 PM ET
- July 17, 2023, at Ivy Tech Conference Center from 6 PM – 8 PM ET
- July 19, 2023, at Far East Side Neighborhood Center from 6 PM – 8 PM ET
- July 20, 2023, at Martin University from 6 PM – 8 PM ET
- July 27, 2023, at INDOT Traffic Management Center, 10 AM – 12 PM ET

A total of 82 stakeholders attended the in-person meetings during the Visioning Phase. A virtual, on-demand meeting was also available beginning July 28, 2023, until September 30, 2023, it was attended by 22 stakeholders during this time. All public comments received prior to January 31, 2024, were considered as part of this report.

The format of the meetings was an open house with a presentation (**Appendix I**) from study team members. The open house was held for two hours, with a presentation scheduled for 30 minutes after doors opened. During the presentation, the study team shared an overview of the study including study limits, schedule, goals, purpose, process, how public feedback will be gathered and considered, and the importance of public feedback in the study process.

At the in-person meetings, the informational boards and feedback opportunities (**Appendix J and Appendix K**) were situated at the back of the meeting room, while the front was dedicated to the presentation portion of the meeting, with chairs in the middle for participants to sit and watch the presentation. The information presented at the meetings was organized into the following stations:

- Station 1: Welcome/Sign-In
- Station 2: Quality of Life and Livability; Exercise: Share your thoughts with us.
- Station 3: Economic Growth and Opportunity; Exercise: Share your thoughts with us.
- Station 4: Transportation and Mobility; Exercise: Share your thoughts with us.
- Station 5: Equity; Exercise: Share your thoughts with us.
- Station 6: Maps; Location-Specific Input
 - Map 1: I-65 Spoke
 - Map 2: I-70 West Spoke
 - Map 3: I-70 East Spoke

- Map 4: I-65/I-70 Spoke
- Station 7: Comment Station

Informational boards included the study overview, study limits and individual maps on all the four spokes.

The open house exercises were organized in two categories: 1) feedback based on the four study pillars and 2) location-specific feedback. The purpose of these exercises was to gather input on the vision for the urban interstates while looking for improvements and opportunities on quality of life, economic growth, transportation, and equity within the study area.

The location-specific exercises included maps of the four spokes within the study area. Participants were asked to leave comments on post-its on the map to denote any traffic concerns, safety concerns, bike and pedestrian connections, local connections, sensitive resources, redevelopment potential, or other concerns near the interstates. **(Appendix L)**

After participants signed-in, they were provided with two informational flyers **(Appendix M)**: 1) A user journey guide that included a short description of the study, the stations and what is expected on this meeting - the flyer also included a QR code that directed participants to the study website and the social media channels, and 2) A questionnaire that prompted the participants to think about how they would like to use the study area, the look and feel for the next generation of travelers. The prompting questions included:

- Quality of Life and Livability
 1. Please provide at least two positive and two negative impacts of I-65 and I-70 on your daily life.
 2. Are there environmental and cultural resources the study should consider? What are the highest priorities?
- Economic Growth and Opportunity
 1. How do I-65 and I-70 affect economic development in local and regional area?
 2. What kinds of development, businesses, property changes or amenities are missing or important to your area?
- Transportation and Mobility
 1. What are the biggest traffic concerns within the study limits?
 2. What are the biggest safety concerns within the study limits?
- Equity
 1. Are there areas where groups, communities or individuals are isolated from using or inconvenienced by the interstate system? What should that look like in the future?
 2. What are the best ways to engage with all stakeholders along the I-65 and I-70 corridors?
- Overall
 1. What works well for you in the study area? What would you like to see changed? Examples may be regarding safety, mobility, access, walking, bicycle, bus/transit, travel times, noise, stop lights, ramps, etc.
 2. What opportunities do you think areas around the interstate could bring to Indianapolis?
 3. What do you think are the biggest obstacles within/along the interstate corridors for you and other drivers?
 4. How can future transportation investment improve access to businesses and neighborhoods?
- Other
 1. Do you have any additional comments, thoughts, or ideas?

To further provide meeting participants the opportunity to give feedback and ask questions, a QR code was added at the comment station that directed participants to the online comments form in the study's Public Involvement Management Application (PIMA). PIMA is a virtual platform used to collect, track, and respond to stakeholder feedback throughout the study.

The virtual meeting experience was designed to closely mimic the location-specific and visionary feedback gathering. Virtual attendees navigated through the following experiences at each station:

- Meeting Presentation: A recorded presentation from the in-person public meeting
- Study Overview: Information including study limits and study schedule
- Location-Specific Input: An opportunity for feedback to identify current opportunities and issues on I-65 and I-70 within the I-465 loop, on the map below.
- Quality of Life and Livability Board: Gathering ideas for interstate improvements that consider or promote quality of life and livability.
- Economic Growth and Opportunity Board: Gathering input on interstate improvements that support current and future economic opportunities for business at every scale.
- Transportation and Mobility Board: Soliciting ideas on how to modernize interstate improvements while considering safety, connectivity, and mobility options.
- Equity Board: Seeking feedback on how best to promote equity and meet the needs of the adjacent communities.
- Comments: A station that solicited comments via the electronic form, as well as prompts to follow the study’s social media channels (Website: ProPELIndy.com; Facebook: @ProPEL Indy; LinkedIn: @ProPEL Indy; Instagram: @ProPEL.Indy) to stay informed and receive updates.

Comment Summary

The study team received more than 1,100 comments from Community Conversations, community events, stakeholder meetings, and online comment form during the Visioning Phase. The comments included a variety of ideas, transportation challenges, and community concerns. The study team identified key themes within the content of the comments and aligned them with the study’s four pillars. Key themes from the comments were aligned as follows:

Table 2: Public Comment Key Theme Pillar Alignment

Pillar	Key Themes
Quality of Life and Livability	Community Development: Considerations for overall quality of life and livability, improved walkability, safety, and connectivity.
	Health and Safety: Improve or add lighting, reduce the negative visual, noise, and air pollution impacts from the high volume of traffic, consider impacts of interstates on public health.
	Placemaking & Public Spaces: Improve interstate aesthetics with the addition of landscaping, greenspace, and public art. Improve aesthetics of the interstate to welcome people to Indianapolis, specifically between the airport and I-70.
	Wayfinding & Signage: Improve signage throughout the corridor to provide drivers clear wayfinding, signage for historic neighborhoods or points of interest in downtown.
Economic Growth and Opportunity	Neighborhood Revitalization: Provide better connections for neighborhood vitality, reconnect neighborhoods, and increase multimodal options that support community and business needs.
	New Development Opportunities: Support current development momentum and stimulate redevelopment in under-developed areas. Identify opportunities to reconfigure or repurpose surplus right-of-way for development.
	Retail & Commercial Considerations: Support business growth through better connections, improve walkability for residents and visitors, maintain or create appropriate access for commuters, event attendees, emergency needs, etc.

Transportation and Mobility	Connectivity: Restore connectivity to neighborhoods currently divided by the interstate, add or improve sidewalks, walkways, bike crossings along the corridor, consider regional mobility suggestions such as rerouting through traffic to I-465, and/or adding tolls for through traffic downtown.
	Design Alternative / Solution: Recess all or portions of the interstate, building caps over sections to reconnect neighborhoods currently divided by the interstate, remove portions of the interstates within I-465 loop.
	Lane Management Strategies: Reduce traffic congestion through lane management strategies (such as HOV / Express / Carpool / Freight lanes, etc.), and efficient traffic routing.
	Pedestrian & Bike: Increase walkability and connectivity with the addition or improvement of sidewalks, walkways, bike crossings along the corridor.
	Public Transit: Prioritize the addition of mass transit, such as light rail along the corridor between key locations like downtown and the airport.
	Roadway Design: Make improvements to specific interchanges, add express lanes to reduce the amount of merging required, evaluate number and location of access points along the corridor, make improvements to address congestion concerns and roadway capacity.
	Technology: Consider emerging technologies such as EVs and autonomous vehicles, and consider the role technology could play in incident management, speed enforcement, and emergency response.
	Traffic Safety: Improve traffic safety by providing more efficient roadway design (such as by addressing merging issues at specific entry and exit points), better road maintenance, reducing speeds, and more reliable traffic enforcement.
Equity	Climate Resilience & Sustainability: Consider green infrastructure solutions, such as solar powered lights and water reclamation, identify actions to mitigate air, noise, and water pollution, etc.
	Neighborhood Impacts: Consider negative impacts of interstates on local neighborhoods, both when they were constructed and present day. Consider improvements that connect adjacent areas and neighborhoods.
	Public Involvement: Ensure that all stakeholders are engaged in the design and decision-making processes to facilitate the needs of all surrounding organizations, communities, and institutions.
Other	Topics unrelated to purpose and need or options, such as project management, cost considerations, and schedule.

Figure 2: Summary of Public Comment Key Theme Pillar Alignment

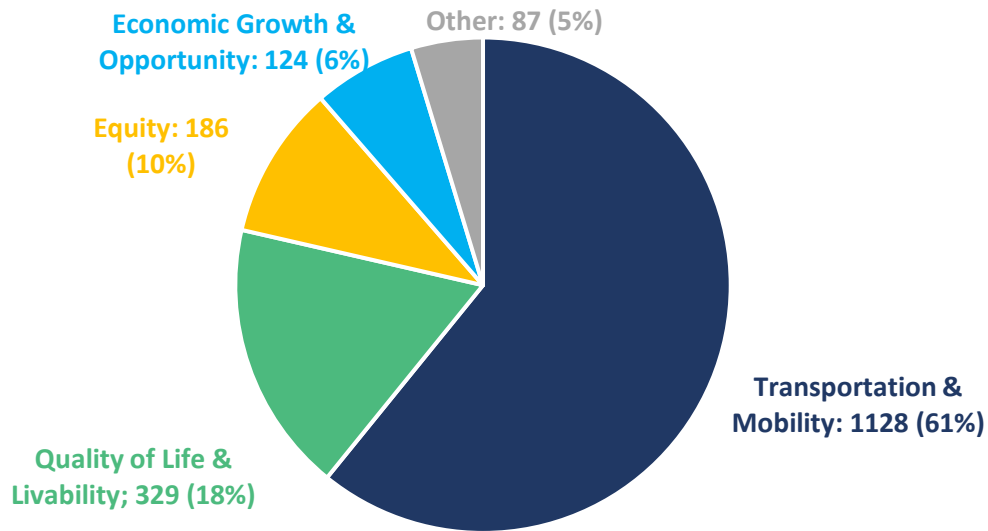
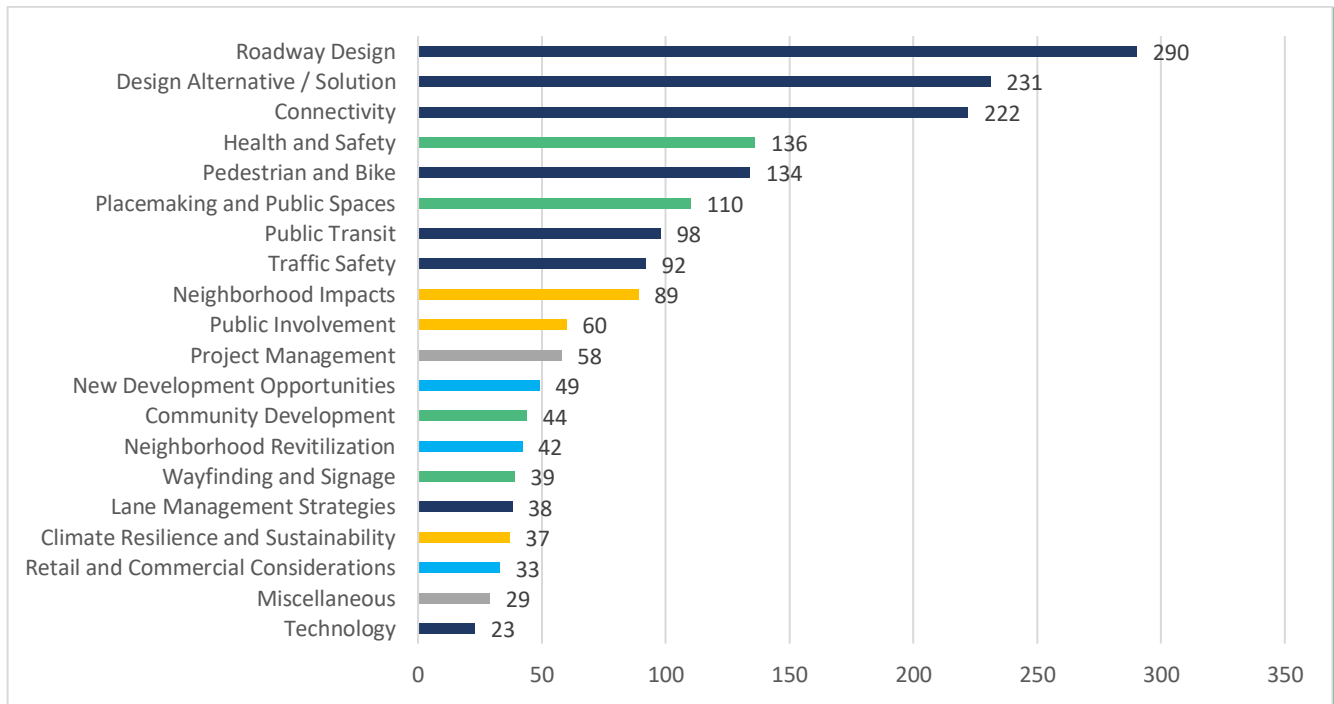


Figure 2: Summary of Public Comment Key Theme Counts



Many of the comments received touched on multiple key themes, therefore the numbers associated with each categorization is greater than the total number of comments received. As shown, the largest percentage key themes mentioned aligned with the Transportation and Mobility pillar (61%).

Through the process of aligning the key themes into individual pillars it became apparent to the study team that many themes could fall into two or more pillars. Therefore, the exercise was reversed, and key themes were assigned relevant pillars. As shown, more than half of the identified key themes align with three or more of the study pillars.

The study team will consider public feedback and collected data in the development of the *Draft Purpose and Need Report* for ProPEL Indy. This report will identify transportation needs, opportunities, and desired outcomes in the study area. The *Draft Purpose and Need Report* will be provided for public, stakeholder, and agency review and comment.

Table 3: Public Comment Key Theme Multiple Pillar Alignment

Key Theme	Quality of Life and Livability	Economic Growth and Opportunity	Transportation and Mobility	Equity	Other
Climate Resilience and Sustainability	X	X	X	X	
Community Development	X	X		X	
Connectivity	X	X	X	X	
Design Alternative / Solution			X		
Health and Safety	X			X	
Lane Management Strategies			X		
Neighborhood Impacts	X	X	X	X	
Neighborhood Revitalization	X	X		X	
Neighborhood Development Opportunities	X	X		X	
Pedestrian & Bike	X		X	X	
Placemaking & Public Spaces	X	X		X	
Project Management	X	X	X	X	X
Public Involvement	X	X	X	X	X
Public Transit	X	X	X	X	
Retail and Commercial Considerations	X	X			
Roadway Design	X	X	X		
Technology	X	X	X	X	
Traffic Safety			X		
Wayfinding and Signage	X		X		

A complete listing of the public comments received, and responses can be found in **Appendix N**.